

Beyond Compliance: Understanding the Gap Between Regulatory Adherence and Operational Cybersecurity Effectiveness in Healthcare Organizations

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Abstract

This study examines the disconnect between regulatory compliance and operational cybersecurity effectiveness in healthcare organizations. While compliance frameworks establish requirements for protecting sensitive data and systems, adherence to these standards does not necessarily ensure comprehensive cybersecurity. This study adopts a conceptual governance analysis, informed by evidence from organizational cases, to explore the limitations of compliance-driven approaches. The findings indicate that compliance activities often focus on documentation and audit readiness rather than operational resilience, resulting in gaps in risk management and system protection. The article introduces a compliance–effectiveness gap model and provides practical implications for aligning regulatory adherence with operational cybersecurity practices.

Keywords: cybersecurity governance; regulatory compliance; operational security; healthcare cybersecurity; risk management; governance frameworks

1. Introduction

1.1 Background of the Problem

Healthcare organizations operate under stringent regulatory frameworks designed to protect patient data and ensure system security. These frameworks establish baseline requirements for safeguarding information and maintaining compliance with legal and policy standards.

However, compliance frameworks are typically designed to define minimum acceptable standards rather than comprehensive security strategies. As a result, organizations may achieve compliance while remaining vulnerable to cybersecurity threats.

This article is part of the Mengnjo–Shawe research series, which examines cybersecurity governance in healthcare organizations through an integrated analytical framework encompassing outsourcing risk, human factors, socio-technical systems, regulatory alignment, and organizational decision-making.

1.2 Problem Statement

Despite widespread compliance with regulatory frameworks, healthcare organizations continue to experience cybersecurity incidents that expose vulnerabilities in operational security practices. This indicates a gap between regulatory adherence and actual cybersecurity effectiveness. Compliance activities may not fully capture the dynamic and evolving nature of cyber threats, leading to a false sense of security.

1.3 Purpose of the Article

The purpose of this article is to examine the gap between regulatory compliance and operational cybersecurity effectiveness in healthcare organizations.

1.4 Research Questions

RQ1: How do compliance frameworks influence cybersecurity practices in healthcare organizations?

RQ2: What gaps exist between compliance requirements and operational security effectiveness?

RQ3: How can organizations align compliance with effective cybersecurity practices?

1.5 Contribution to the Literature

This article contributes to the cybersecurity governance literature by critically examining the limitations of compliance-driven approaches to security and demonstrating that regulatory adherence does not inherently translate into operational cybersecurity effectiveness. While existing research has emphasized the importance of compliance frameworks in establishing baseline security controls, this study extends the literature by identifying a systemic gap between compliance activities and real-world security outcomes.

Specifically, this article introduces the concept of the compliance–effectiveness gap, which captures the structural misalignment between regulatory requirements and the dynamic, risk-based nature of cybersecurity operations. By framing compliance as a necessary but insufficient condition for effective security, this study shifts the analytical focus from audit readiness to operational resilience.

In doing so, the article advances cybersecurity governance theory by proposing a model that integrates compliance activities with risk management, continuous monitoring, and organizational decision-making. This contribution provides a foundation for rethinking how organizations align regulatory adherence with actual security effectiveness in complex healthcare environments.

1.6 Series Integration and Positioning

This study synthesizes findings from prior articles in the Mengnjo–Shawe Series, including outsourcing risks (Article 1), human factors (Article 2), socio-technical integration (Article 3), organizational fragmentation (Article 4), regulatory alignment (Article 5), and executive decision-making (Article 6). Collectively, these analyses reveal a consistent pattern: compliance frameworks alone are insufficient to ensure effective cybersecurity. This article consolidates these insights to define the compliance–effectiveness gap and establish the foundation for the integrated governance model presented in Article 8.

2. Literature Review

2.1 Regulatory Compliance Frameworks in Healthcare

Healthcare organizations rely on regulatory frameworks to guide cybersecurity practices. These frameworks define the policies, procedures, and controls required to protect sensitive data.

2.2 Cybersecurity Governance and Risk Management

Cybersecurity governance extends beyond compliance by incorporating risk-based decision-making and organizational oversight. Whitman and Mattord (2017) emphasized the importance of integrating governance structures with operational practices.

2.3 Limitations of Compliance-Based Security

Compliance frameworks establish minimum standards and may not address emerging threats or complex system interactions. Nicho (2018) argued that governance must include adaptive and proactive risk management strategies.

2.4 Organizational Evidence of the Gap

Case evidence indicates that organizations may prioritize compliance documentation and audit readiness over operational security effectiveness. This can result in gaps in system protection and incident response capabilities.

2.5 Literature Gap

Existing research has not sufficiently examined the systemic gap between compliance and operational cybersecurity effectiveness.

3. Theoretical Framework

This study integrates:

- Cybersecurity Governance Theory
- Enterprise Risk Management (ERM)
- Regulatory Compliance Theory

These frameworks support analysis of how compliance and operational practices can be aligned.

4. Methodological Orientation

This study employs a qualitative conceptual-governance analysis informed by cybersecurity governance literature, enterprise risk-management frameworks, regulatory compliance theory, and case-informed evidence derived from healthcare cybersecurity environments. The methodological orientation was selected because the study seeks to examine the structural relationship between regulatory adherence and operational cybersecurity effectiveness rather than evaluate isolated technical security controls quantitatively (Nicho, 2018; Whitman & Mattord, 2017).

The analytical process integrates interdisciplinary literature addressing cybersecurity governance, enterprise risk management (ERM), organizational resilience, regulatory compliance, socio-technical systems, and adaptive risk-management practices. Conceptual analysis is particularly appropriate for examining the compliance–effectiveness gap because healthcare cybersecurity environments involve interconnected organizational, operational, regulatory, and technological dynamics that extend beyond static compliance assessment mechanisms.

The study further incorporates case-informed organizational observations to contextualize how compliance frameworks are operationalized within healthcare cybersecurity governance structures. These observations reveal recurring implementation patterns, including overreliance on audit readiness, documentation-centered security practices, fragmented governance coordination, insufficient operational adaptation, and limited integration between compliance management and enterprise cybersecurity resilience.

Rather than treating compliance as synonymous with cybersecurity effectiveness, this methodological orientation conceptualizes compliance as one component within a broader governance ecosystem that must continuously interact with operational security practices, enterprise risk management, organizational oversight, and adaptive resilience processes. This perspective supports examination of how organizations may formally satisfy regulatory obligations while simultaneously remaining vulnerable to evolving cyber threats, operational disruption, and governance fragmentation (ISACA, 2019).

Consistent with the broader Mengnjo–Shawe research series, this study adopts a governance-centered analytical perspective that emphasizes the interactions among regulatory structures, operational cybersecurity processes, executive oversight, organizational adaptation, and enterprise-wide risk governance. This perspective supports a more comprehensive understanding of how healthcare organizations can move beyond compliance-driven security cultures toward integrated resilience-oriented governance frameworks.

5. Conceptual Model

The Compliance–Effectiveness Gap Model

The Compliance–Effectiveness Gap Model is developed to explain the structural disconnect between regulatory adherence and operational cybersecurity effectiveness in healthcare organizations. While regulatory frameworks establish formal requirements for protecting systems, networks, and sensitive healthcare information, these requirements are often implemented as static governance controls that may not adequately address the dynamic, evolving nature of cybersecurity threats (Nicho, 2018; Whitman & Mattord, 2017).

The model conceptualizes compliance as a baseline governance mechanism that establishes minimum acceptable standards for organizational cybersecurity practices. Regulatory frameworks such as HIPAA, NIST guidance, COBIT governance principles, and related compliance standards provide structured expectations regarding policies, documentation, security controls, reporting obligations, and audit procedures. However, operational cybersecurity effectiveness reflects the organization's actual capacity to identify, detect, respond to, and adapt to real-world cyber threats within complex operational environments.

The compliance–effectiveness gap emerges when organizations treat compliance activities—including audits, documentation management, control validation, and regulatory reporting—as substitutes for active cybersecurity governance and operational risk management rather than as integrated components within broader resilience-oriented governance structures. This disconnect may create governance conditions in which organizations achieve regulatory compliance while remaining operationally vulnerable to evolving threats, system complexity, third-party dependencies, workforce limitations, and failures in organizational coordination.

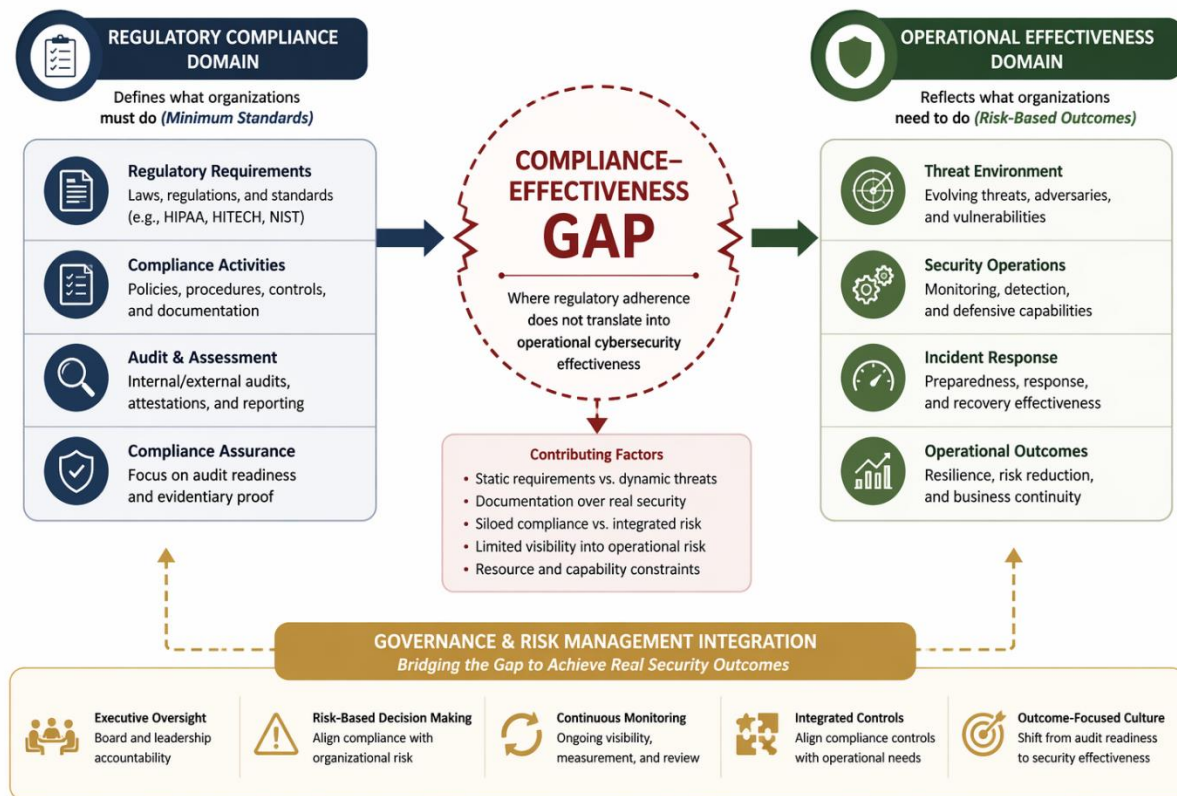
The model further emphasizes that compliance-driven approaches may unintentionally reinforce a false sense of security by prioritizing procedural conformity and audit readiness over adaptive risk-management practices and operational resilience. In healthcare environments, where cyber threats directly influence patient safety, operational continuity, regulatory exposure, and organizational stability, this gap may significantly weaken institutional preparedness and governance effectiveness.

By explicitly defining the relationship between compliance activities and operational cybersecurity outcomes, the model reframes cybersecurity governance as an adaptive

organizational process requiring continuous integration among compliance management, enterprise risk assessment, operational monitoring, executive oversight, workforce coordination, and resilience planning. Effective cybersecurity governance, therefore, depends not solely on achieving compliance but on continuously aligning regulatory adherence with the dynamic realities of operational security.

Figure 1 illustrates how compliance-driven governance activities may diverge from operational cybersecurity effectiveness, thereby creating structural gaps in organizational resilience and risk-management capability.

Figure 1 Compliance–Effectiveness Gap Model



Note. Author created. The model illustrates the disconnect between regulatory compliance activities and operational cybersecurity effectiveness.

As illustrated in Figure 1, compliance frameworks establish necessary baseline governance controls but do not inherently ensure operational cybersecurity resilience. The model demonstrates that organizations may successfully satisfy regulatory requirements while simultaneously lacking adaptive security practices, continuous risk visibility, effective

operational coordination, and resilience-oriented governance structures. Consequently, cybersecurity effectiveness cannot be evaluated solely through compliance attainment or audit performance metrics.

The model further highlights that effective cybersecurity governance requires continuous integration among regulatory compliance activities, operational cybersecurity practices, enterprise risk management, executive oversight, organizational communication, and adaptive security processes. Governance systems that fail to integrate these dimensions may inadvertently reinforce compliance-centered security cultures that emphasize procedural conformity over operational resilience and threat adaptation.

Core components of the model include:

- Regulatory requirements and compliance standards
- Compliance activities (documentation, audits, validation)
- Operational cybersecurity practices
- Dynamic threat environments
- Enterprise risk-management processes
- Governance oversight and executive accountability
- Continuous monitoring and adaptive resilience mechanisms
- Organizational coordination and operational integration

The model's conceptual contribution lies in formally defining the compliance–effectiveness gap as a governance phenomenon rather than merely a technical or procedural limitation. By shifting the analytical focus from audit readiness to operational resilience, the model advances cybersecurity governance scholarship by demonstrating that effective organizational security depends on integrating compliance obligations into adaptive, risk-based, and resilience-oriented governance frameworks that respond to evolving cyber-threat environments.

6. Analytical Discussion

6.1 The Illusion of Security Through Compliance

One of the most significant governance challenges facing healthcare organizations is the illusion of security created through regulatory compliance attainment. Compliance frameworks establish formal baseline requirements for protecting sensitive information and maintaining organizational accountability; however, achieving compliance does not necessarily indicate that an organization possesses effective operational cybersecurity capabilities (Nicho, 2018; Whitman & Mattord, 2017).

Healthcare organizations may successfully pass regulatory audits, complete compliance assessments, and satisfy documentation requirements while simultaneously maintaining operational vulnerabilities across technical infrastructure, workforce practices, governance

coordination, and incident-response preparedness. This disconnect arises because compliance frameworks are typically designed to establish minimum acceptable standards rather than to implement adaptive security strategies capable of responding to evolving cyber threats.

Compliance-driven security cultures may unintentionally encourage organizations to prioritize audit readiness, procedural conformity, and evidentiary documentation over continuous operational resilience and risk adaptation. In such environments, cybersecurity governance may become heavily focused on demonstrating compliance to regulators rather than continuously evaluating whether organizational systems remain operationally capable of preventing, detecting, responding to, and recovering from cybersecurity incidents.

The illusion of security may be reinforced when organizations equate successful audit outcomes with effective cybersecurity maturity. Executive leadership and governance stakeholders may perceive compliance attainment as evidence that organizational cybersecurity risks are adequately managed, even when underlying operational vulnerabilities remain unresolved. This perception may reduce urgency surrounding continuous monitoring, adaptive security investment, workforce preparedness, and governance modernization efforts.

In healthcare settings, this governance challenge is particularly concerning because cybersecurity failures can directly affect patient safety, clinical continuity, regulatory exposure, organizational reputation, and institutional resilience. Healthcare organizations operate within highly interconnected digital ecosystems involving legacy systems, third-party providers, distributed user access, medical technologies, and continuous operational demands. Compliance frameworks alone may not adequately capture the operational complexity associated with these environments (U.S. Department of Health & Human Services, 2013).

Additionally, static compliance controls may become increasingly ineffective against rapidly evolving cyber-threat environments characterized by ransomware attacks, phishing campaigns, supply-chain compromise, insider threats, and adversarial exploitation of organizational complexity. Governance systems focused primarily on periodic compliance assessment may therefore struggle to maintain continuous visibility into emerging operational risks.

Accordingly, effective cybersecurity governance requires organizations to move beyond compliance-centered security cultures toward adaptive governance frameworks emphasizing operational resilience, continuous risk evaluation, enterprise coordination, and organizational adaptability in response to evolving cybersecurity conditions.

6.2 Operational Gaps

The findings indicate that significant operational gaps frequently emerge between regulatory compliance activities and actual cybersecurity effectiveness within healthcare organizations. Although compliance frameworks establish baseline governance expectations, they often fail to fully address the operational realities associated with dynamic cybersecurity environments, evolving threat landscapes, and organizational complexity (ISACA, 2019).

One major operational gap involves limited adaptation to emerging cyber threats. Compliance frameworks frequently rely on static controls, predefined procedures, and periodic assessment cycles that may not evolve quickly enough to address evolving attack methodologies or adversarial behavior. As cyber threats become increasingly sophisticated, organizations that rely heavily on static compliance controls may experience declining operational resilience despite maintaining formal regulatory adherence.

Another operational gap involves overreliance on documentation-centered governance practices. Healthcare organizations may devote substantial resources to maintaining policy documentation, audit preparation, evidentiary records, and compliance reporting, while allocating comparatively less attention to operational monitoring, incident-response readiness, workforce preparedness, and resilience testing. Consequently, governance systems may appear administratively compliant while operational vulnerabilities remain inadequately addressed.

The findings further suggest that compliance activities are often insufficiently integrated into operational workflows and enterprise risk-management processes. Compliance management may operate independently from cybersecurity operations, organizational strategy, executive oversight, and operational continuity planning. This fragmentation may reduce organizational visibility into systemic vulnerabilities and weaken coordination between governance structures and operational cybersecurity functions.

Operational gaps also emerge through insufficient alignment between compliance requirements and real-world organizational conditions. Healthcare environments involve complex socio-technical interactions among personnel, technologies, operational processes, regulatory obligations, and external stakeholders. Compliance frameworks that emphasize procedural conformity may inadequately account for workforce behavior, operational disruption, communication failures, human error, or evolving organizational dependencies.

Third-party relationships represent another area where compliance and operational effectiveness may diverge significantly. Healthcare organizations increasingly depend on external vendors, cloud-service providers, managed security providers, and interconnected digital ecosystems. Although organizations may formally comply with regulatory requirements governing vendor oversight, operational risks associated with supply-chain exposure and external dependencies may remain insufficiently addressed.

Additionally, operational security gaps may persist because compliance frameworks often assess whether controls exist rather than whether they remain operationally effective under evolving conditions. Organizations may therefore implement controls that satisfy regulatory requirements while lacking sufficient capability to adapt, monitor, or respond effectively during real-world cybersecurity incidents.

The findings consequently reinforce that operational cybersecurity effectiveness requires governance approaches extending beyond compliance verification toward continuous operational assessment, adaptive risk management, resilience-oriented governance integration, and enterprise-wide organizational coordination.

6.3 Governance Implications

The findings suggest that cybersecurity governance frameworks within healthcare organizations must fundamentally evolve beyond compliance-centered oversight models toward integrated, resilience-oriented governance structures capable of addressing dynamic cyber-risk environments. Compliance should therefore be conceptualized not as the endpoint of cybersecurity governance but as one component within broader enterprise risk-management and organizational resilience processes (Whitman & Mattord, 2017).

Effective governance frameworks require continuous integration among regulatory compliance management, operational cybersecurity activities, executive oversight, enterprise risk management, and organizational adaptation mechanisms. Governance systems that isolate compliance within administrative or audit-focused functions may inadvertently reinforce fragmentation between governance oversight and operational cybersecurity realities.

The analysis further indicates that governance effectiveness depends heavily upon executive visibility into operational cybersecurity conditions rather than solely on compliance status indicators. Governance structures that rely primarily on audit outcomes or procedural compliance metrics may provide incomplete representations of an organization's cybersecurity exposure and resilience. Executive leadership, therefore, requires governance systems capable of integrating operational risk indicators, threat intelligence, resilience assessment, and continuous monitoring processes into enterprise governance decision-making.

Governance implications also extend to organizational accountability structures. Healthcare organizations frequently distribute cybersecurity responsibilities across compliance teams, information technology departments, executive leadership, operational managers, legal offices, and external vendors. Without coordinated governance integration, organizations may experience fragmented accountability, inconsistent decision-making authority, and reduced organizational clarity regarding cybersecurity ownership and operational responsibility.

The Compliance–Effectiveness Gap Model introduced in this study further demonstrates that governance breakdowns frequently emerge when organizations prioritize procedural compliance

over adaptive operational resilience. Governance systems focused predominantly on satisfying external regulatory requirements may unintentionally discourage proactive risk identification, interdisciplinary coordination, operational flexibility, and continuous security adaptation.

The findings additionally reinforce the importance of integrating cybersecurity governance into enterprise-wide resilience frameworks. Cybersecurity incidents increasingly affect organizational continuity, patient-care delivery, regulatory exposure, financial stability, public trust, and institutional reputation. Governance structures must therefore account for cybersecurity as an enterprise governance issue rather than solely as a technical or compliance-related function.

Governance implications also include the need for continuous organizational learning and adaptation. Effective governance systems should be incorporated:

- continuous monitoring,
- operational effectiveness assessment,
- executive feedback mechanisms,
- workforce engagement,
- threat-environment evaluation,
- and resilience-testing processes.

These mechanisms support organizational adaptability and improve the alignment between compliance obligations and operational cybersecurity realities.

Ultimately, the governance implications suggest that healthcare organizations must institutionalize adaptive governance capabilities that continuously integrate compliance management, operational cybersecurity effectiveness, enterprise risk assessment, and organizational resilience within unified governance structures designed to address evolving cyber-threat environments.

6.4 Organizational Implications

The findings carry substantial implications for healthcare organizations and executive leadership responsible for cybersecurity governance and enterprise resilience. Executive leaders must recognize that regulatory compliance alone does not provide sufficient assurance of operational cybersecurity effectiveness and that governance systems must continuously evaluate whether compliance activities align with actual organizational security outcomes (Nicho, 2018).

Healthcare executives increasingly operate within environments where cybersecurity risks influence patient safety, operational continuity, regulatory exposure, financial stability, organizational reputation, and enterprise resilience. Consequently, executive governance responsibilities extend beyond ensuring regulatory compliance to actively overseeing operational cybersecurity preparedness, resilience, and adaptive risk-management processes.

Organizations must therefore transition from compliance-driven cybersecurity cultures to resilience-oriented governance environments that emphasize continuous operational assessment, adaptive risk management, interdisciplinary coordination, and organizational learning. This transition requires executive leadership engagement in governance processes that evaluate not only whether regulatory requirements are satisfied but also whether organizational systems remain operationally capable of responding to evolving cybersecurity conditions.

Executive leadership teams should also establish governance structures that integrate compliance management directly into enterprise risk management (ERM) frameworks and organizational decision-making processes. Cybersecurity governance should be embedded within strategic planning, operational continuity initiatives, resilience planning, and executive oversight structures rather than delegated exclusively to technical or compliance personnel.

The findings further suggest that organizations should evaluate cybersecurity effectiveness through broader operational and governance indicators rather than relying exclusively on audit outcomes or compliance attainment metrics. Governance assessment should therefore be incorporated:

- operational resilience indicators,
- incident-response preparedness,
- workforce readiness,
- organizational coordination,
- adaptive monitoring capability,
- and continuous risk visibility.

Organizational implications also extend to workforce communication and operational integration. Employees frequently interact with cybersecurity systems, operational processes, compliance procedures, and organizational technologies daily. Governance structures that fail to integrate workforce behavior, communication processes, and operational realities into cybersecurity governance may experience persistent implementation gaps despite attaining formal compliance.

Additionally, executive leaders must recognize that compliance-centered security cultures may unintentionally discourage proactive organizational adaptation. Employees and managers operating within highly compliance-focused environments may prioritize procedural conformity over operational flexibility, innovation, and adaptive risk-management practices. Leadership teams should therefore encourage governance cultures emphasizing resilience, communication, continuous improvement, and operational responsiveness.

The analysis further reinforces the need for healthcare organizations to continuously adapt governance frameworks to evolving cyber threats, technological complexity, organizational

transformation, and changing regulatory environments. Governance systems that remain static or overly compliance-centered may gradually lose effectiveness as operational conditions evolve.

Accordingly, healthcare organizations capable of integrating compliance management, operational cybersecurity effectiveness, adaptive governance practices, and enterprise resilience planning within unified governance frameworks are likely to be better positioned to strengthen organizational preparedness, improve executive oversight, and maintain long-term cybersecurity resilience in increasingly complex healthcare environments (COSO, 2017; ISACA, 2019).

7. Practical Implications

The findings of this study suggest that healthcare organizations must fundamentally reconsider how cybersecurity governance is operationalized within compliance-driven environments. Regulatory adherence should be treated as a foundational governance requirement rather than as a complete measure of cybersecurity effectiveness. Organizations that equate compliance attainment with operational security may unintentionally weaken organizational resilience by overlooking dynamic cyber-risk conditions and evolving operational vulnerabilities (Whitman & Mattord, 2017).

Healthcare organizations should therefore transition from compliance-centered cybersecurity cultures toward integrated risk-based governance frameworks that continuously align compliance obligations with operational security practices, enterprise risk-management objectives, and organizational resilience initiatives. This transition requires governance systems capable of integrating regulatory requirements with adaptive operational monitoring, executive oversight, incident-response readiness, and continuous risk evaluation.

One major practical implication involves redesigning governance assessment processes. Organizations should expand cybersecurity evaluation beyond periodic audit performance and procedural compliance verification to include operational resilience indicators such as:

- incident-response effectiveness,
- operational continuity preparedness,
- workforce readiness,
- threat-detection capability,
- recovery coordination,
- and adaptive monitoring performance.

These broader governance indicators provide more accurate insight into real-world cybersecurity effectiveness than compliance attainment alone.

Healthcare organizations should also integrate compliance activities directly into enterprise risk-management (ERM) frameworks and strategic governance processes. Compliance management should not function independently from operational cybersecurity or organizational leadership

structures. Instead, governance systems should coordinate compliance oversight, operational security monitoring, executive decision-making, and resilience planning within unified enterprise governance architectures.

The findings further suggest that organizations should strengthen continuous monitoring and adaptive risk-management practices. Static governance models focused primarily on annual audits or periodic compliance reviews may fail to provide sufficient visibility into rapidly evolving cyber threats. Continuous governance monitoring, threat assessment, operational testing, and resilience evaluation are therefore essential for maintaining organizational cybersecurity effectiveness in dynamic healthcare environments.

Workforce integration represents another critical practical implication. Healthcare organizations should establish governance processes that incorporate workforce communication, operational training, interdisciplinary coordination, and behavioral-awareness initiatives into cybersecurity governance frameworks. Employees who understand how cybersecurity relates to operational continuity, patient safety, and organizational resilience may contribute more effectively to organizational security practices.

Executive leadership engagement is equally important. Boards of directors and executive leadership teams should receive governance-oriented cybersecurity reporting that communicates:

- operational risk exposure,
- organizational vulnerabilities,
- resilience implications,
- regulatory considerations,
- and enterprise continuity impacts.

This approach supports more informed executive oversight and improves alignment between governance decision-making and operational realities of cybersecurity.

The study additionally highlights the importance of organizational adaptability. Healthcare organizations operate within rapidly evolving technological, operational, and regulatory environments characterized by increasing digital complexity, interconnected systems, and sophisticated cyber threats. Governance frameworks must therefore remain flexible and continuously adaptive rather than overly dependent on static compliance structures or procedural standardization.

Finally, organizations should recognize that operational cybersecurity effectiveness depends on integrating compliance management, operational resilience, organizational coordination, executive oversight, and adaptive governance processes into unified governance systems. Healthcare organizations capable of institutionalizing this integration are likely to strengthen long-term cybersecurity preparedness, governance effectiveness, and organizational resilience in increasingly complex cyber-threat environments.

8. Limitations

This study is subject to several limitations. First, the analysis is conceptual in nature and does not include direct empirical measurement or large-scale quantitative validation. Although the study integrates cybersecurity governance literature, enterprise risk-management theory, compliance frameworks, and case-informed organizational observations, the findings should be interpreted within the context of conceptual governance analysis rather than generalized empirical causation.

Second, the study focuses specifically on healthcare cybersecurity environments, which operate under unique regulatory, operational, technological, and organizational conditions. Consequently, the governance challenges identified may not fully generalize across all critical infrastructure sectors or organizational settings with different governance structures and operational risk profiles.

Third, the study emphasizes governance integration, operational resilience, and compliance-management dynamics rather than evaluating specific cybersecurity technologies or technical security architectures. While this governance-centered perspective supports examination of organizational and enterprise-level cybersecurity challenges, it does not directly assess the technical performance of individual cybersecurity controls or detection systems.

Additionally, the case-informed observations referenced throughout the analysis are intended to provide contextual insight into recurring governance and operational challenges rather than to serve as formal comparative case-study validation. Future empirical investigation may therefore be necessary to determine how the compliance–effectiveness gap manifests across diverse healthcare organizations with varying governance maturity levels, technological infrastructures, and organizational complexity.

The study also does not directly measure operational cybersecurity outcomes, governance performance metrics, executive decision quality, or organizational resilience indicators associated with differing compliance-management approaches. Accordingly, additional empirical and longitudinal research may be necessary to evaluate how governance integration influences cybersecurity effectiveness over time.

Despite these limitations, the study contributes meaningful insight into the structural disconnect between regulatory compliance and operational cybersecurity effectiveness. It advances governance-centered understanding of how healthcare organizations may better align compliance activities with adaptive cybersecurity resilience.

9. Future Research

Future research should empirically evaluate the Compliance–Effectiveness Gap Model across diverse healthcare organizations to determine how governance integration influences operational cybersecurity effectiveness, enterprise resilience, and organizational risk-management outcomes. Quantitative and mixed-methods studies may help validate the relationship between compliance-centered governance structures and real-world cybersecurity performance.

Additional research should examine how differing governance maturity levels influence the alignment between regulatory adherence and operational security effectiveness. Comparative studies involving organizations with varying levels of executive engagement, governance integration, and operational resilience capability may provide valuable insight into governance practices that most effectively reduce the compliance–effectiveness gap.

Future studies should also investigate the relationship between compliance-driven security cultures and organizational adaptability. Understanding how governance structures influence workforce behavior, operational responsiveness, organizational learning, and resilience planning may contribute to improved cybersecurity governance frameworks within healthcare environments.

Cross-industry comparative research may further clarify how compliance-centered governance challenges differ across sectors such as healthcare, energy, manufacturing, transportation, finance, and public-sector systems. Such analysis may identify sector-specific governance requirements and operational-risk conditions associated with complex cyber-threat environments.

Research examining the role of emerging technologies—including artificial intelligence (AI), automated governance systems, predictive risk analytics, and continuous monitoring platforms—may additionally provide insight into how organizations can improve operational resilience while maintaining regulatory compliance obligations.

Future scholarship should also explore socio-technical dimensions of the compliance–effectiveness gap, including:

- organizational culture,
- workforce communication,
- executive oversight,
- operational coordination,
- interdisciplinary governance,
- and institutional trust dynamics.

These human-centered governance variables may significantly influence the effectiveness of cybersecurity governance and organizational resilience outcomes. Longitudinal research

examining how healthcare organizations adapt cybersecurity governance structures over time in response to evolving cyber threats, technological innovation, and changing regulatory requirements may further contribute to the development of adaptive governance frameworks that sustain long-term cybersecurity resilience. Finally, future research should investigate how integrated governance architectures combining compliance management, enterprise risk management, operational resilience, and executive oversight may improve cybersecurity effectiveness across increasingly interconnected healthcare ecosystems.

10. Conclusion

Regulatory compliance remains an essential component of cybersecurity governance within healthcare organizations; however, compliance alone is insufficient to ensure operational cybersecurity effectiveness or sustained organizational resilience. While compliance frameworks establish necessary baseline requirements for protecting systems, networks, and sensitive healthcare information, these frameworks do not inherently address the dynamic, adaptive, and evolving nature of contemporary cyber threats (Nicho, 2018; Whitman & Mattord, 2017).

The findings indicate that a persistent compliance–effectiveness gap exists between regulatory adherence and real-world cybersecurity outcomes. Healthcare organizations may achieve audit readiness, procedural conformity, and regulatory compliance while simultaneously maintaining operational vulnerabilities stemming from workforce practices, organizational coordination, governance fragmentation, evolving threat conditions, and insufficient integration of resilience.

The Compliance–Effectiveness Gap Model introduced in this study conceptualizes this disconnect as a governance phenomenon rather than solely a technical limitation. The model demonstrates that effective cybersecurity governance depends not only on satisfying regulatory requirements but also on continuously integrating compliance management with operational monitoring, adaptive risk management, executive oversight, organizational coordination, and enterprise resilience processes.

The study further reinforces that cybersecurity governance is fundamentally socio-technical in nature. Operational cybersecurity effectiveness is shaped not only by technical controls and regulatory standards but also by organizational communication, workforce engagement, governance integration, leadership oversight, resilience planning, and institutional adaptability. Organizations that narrowly frame cybersecurity through compliance-centered governance approaches may therefore struggle to maintain operational resilience within increasingly complex cyber-threat environments.

Within the broader Mengnjo–Shawe research series, this article serves as the synthesis framework connecting the operational, organizational, regulatory, and executive-governance findings developed across Articles 1–6. By formally defining the compliance–effectiveness gap, the study establishes the conceptual foundation for the integrated governance architecture advanced in Article 8.

Ultimately, strengthening cybersecurity governance within healthcare organizations requires moving beyond audit-oriented compliance cultures toward integrated governance systems that continuously align regulatory adherence, operational cybersecurity effectiveness, enterprise risk management, executive oversight, and organizational resilience. Organizations capable of institutionalizing this alignment are better positioned to improve cybersecurity preparedness, strengthen governance effectiveness, support adaptive decision-making, and sustain long-term operational resilience in increasingly interconnected healthcare environments.

Authorship Statement

This research forms part of the Mengnjo–Shawe research series examining cybersecurity governance in healthcare organizations. The foundational empirical insights for this series originate from prior applied research conducted by Dr. Gilbert B. Mengnjo.

Dr. Robb Shawe served as the principal architectural author and governance integrator for the Mengnjo–Shawe Series, leading the conceptual development, methodological structuring, socio-technical synthesis, governance modeling, executive translation frameworks, and series-wide analytical integration across all eight manuscripts. His contributions focused on constructing the unified cybersecurity governance architecture, aligning interdisciplinary theoretical foundations, and ensuring continuity across the program's healthcare cybersecurity governance framework.

Author Note and Copyright Statement

Dr. Gilbert Mengnjo, PhD, MSc

Dr. Gilbert Mengnjo is a cybersecurity governance strategist and risk management leader with more than 15 years of experience guiding enterprise cybersecurity programs across healthcare, manufacturing, global supply chains, and critical infrastructure environments. His expertise includes cybersecurity governance, regulatory compliance, vendor risk management, and security program development aligned with frameworks such as NIST CSF, HIPAA, HITRUST, and ISO 27001.

Dr. Mengnjo contributed practitioner insights, governance analysis, and applied cybersecurity expertise to the conceptual development of the research framework and literature synthesis. His experience translating complex technical risks into operational governance strategies informed the manuscript's analytical perspective.

Dr. Robb Shawe, PhD, MS

Dr. Robb Shawe is a scholar-practitioner, U.S. Navy veteran, and Chief Executive Officer of New York Security Consulting Professionals L.L.C. His research focuses on critical infrastructure protection, cybersecurity governance, organizational resilience, and socio-technical risk management. His scholarship integrates multidisciplinary perspectives spanning cybersecurity, emergency management, occupational health, and sustainability systems.

Dr. Shawe served as the lead author and was primarily responsible for conceptualization, development of the analytical framework, literature synthesis, and manuscript preparation. His work emphasizes the integration of governance structures, resilience systems, and policy frameworks designed to strengthen critical infrastructure and organizational security environments.

Conflict of Interest Statement

The authors declare no conflicts of interest related to this research.

Originality Statement

This manuscript represents original scholarly work and is not currently under consideration by another publication outlet.

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